INTERNATIONAL DRIVE MASTER TRANSIT AND IMPROVEMENT DISTRICT d/b/a INTERNATIONAL DRIVE BUSINESS IMPROVEMENT DISTRICT (A COMPONENT UNIT OF ORANGE COUNTY, FLORIDA)

FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

As of and for the Year Ended September 30, 2023

And Report of Independent Auditor



TABLE OF CONTENTS

REPORT OF INDEPENDENT AUDITOR	1-3
MANAGEMENT'S DISCUSSION AND ANALYSIS	4-8
BASIC FINANCIAL STATEMENTS Government Activities Financial Statements: Statement of Net Position	
Statement of Activities	10
General Fund Financial Statements:  Balance Sheet – General Fund  Statement of Revenues, Expenditures, and Changes in Fund Balance – General Fund	
Notes to the Financial Statements	13-18
REQUIRED SUPPLEMENTARY INFORMATION Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund	19
OTHER SUPPLEMENTARY INFORMATION	
Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Municipal Service Taxing Units	20-21
SUPPLEMENTARY REPORTS	
Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements	
Performed in Accordance with Government Auditing Standards	
Independent Auditor's Management Letter Report of Independent Accountant on Compliance with	24-25
Local Government Investment Policies	26



#### **Report of Independent Auditor**

To the Advisory and Governing Board International Drive Master Transit and Improvement District d/b/a International Drive Business Improvement District:

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities and the General Fund of International Drive Master Transit and Improvement District d/b/a International Drive Business Improvement District (the "District"), a component unit of Orange County, Florida, as of and for the year ended September 30, 2023, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the General Fund of the District, as of September 30, 2023, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for one year beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

1

cbh.com

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud
  or error, and design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that
  are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquires of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquires, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements of the governmental activities and the General Fund. The Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Municipal Service Taxing Units is presented for purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Municipal Service Taxing Units is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated February 13, 2024, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

Orlando, Florida

February 13, 2024

Cherry Bekaert LLP

MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the International Drive Master Transit and Improvement District d/b/a International Drive Business Improvement District (the "District"), we offer readers of the District's financial statements this narrative overview and analysis of the District's financial activities for the fiscal year ended September 30, 2023.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise three components: 1) government-wide financial statements, 2) General Fund financial statements, and 3) notes to the financial statements. This report also contains required supplementary information and other supplementary information in addition to the basic financial statements.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the District's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Also, capital assets are capitalized and depreciated on the statement of net position whereas related purchases are expensed on General Fund financial statements.

**General Fund.** The General Fund is used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, the General Fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the General Fund is narrower than that of the government-wide financial statements, it is useful to compare the information presented for the General Fund with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the General Fund balance sheet and the General Fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between General Fund and governmental activities.

The District adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and General Fund financial statements. The notes to the financial statements are an integral part of the basic financial statements.

**Other supplementary information.** In addition to the basic financial statements and accompanying notes, this report also presents certain supplementary information.

MANAGEMENT'S DISCUSSION AND ANALYSIS

#### **Government-Wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the District, assets exceeded liabilities by \$8,433,719 at the close of the most recent fiscal year. This compares with \$8,334,228 at the close of the previous fiscal year, an increase of \$99,491 due to operating results. This increase resulted primarily in an increase in current and other assets.

Restricted net position consists of unspent Master Transit Improvement District Taxing Unit public safety program ad valorem tax revenue and unspent International Drive Bus Service Taxing Unit and North International Drive Improvement Municipal Service Taxing Unit ad valorem tax revenue.

	Net Position					
	2023	2022				
Assets						
Current and other assets	\$ 8,833,984	\$ 8,409,065				
Capital assets	670,753	809,784				
Total Assets	9,504,737	9,218,849				
Liabilities						
Current liabilities	738,309	435,870				
Noncurrent liabilities	332,709	448,751				
Total Liabilities	1,071,018	884,621				
Net position						
Net investment in capital assets	222,003	252,023				
Restricted:						
Public safety	917,780	661,773				
International Drive Bus Service Taxing Unit	2,683,347	2,855,608				
North International Drive Improvement						
Municipal Service Taxing Unit	132,212	27,856				
Unrestricted	4,478,377	4,536,968				
Total Net Position	\$ 8,433,719	\$ 8,334,228				

MANAGEMENT'S DISCUSSION AND ANALYSIS

#### **Governmental Activities**

Governmental activities increased the District's net position by \$99,491 in fiscal year 2023, compared to an increase of \$570,513 in the prior fiscal year. Total revenues increased by \$853,188 from last year, primarily as a result of a \$266,644 increase in charges for services revenue, as well as an increase of \$586,379 in general revenues from municipal service taxing units. Charges for services consists of pass sales, fare box revenue, advertising revenue, and Pedi-cab license revenue. Total expenses increased by \$1,324,210, primarily as a result of a \$1,136,235 increase in transportation services due to increased operations and maintenance expense as more trolleys were placed on route throughout the year.

The net effect of public safety general revenues and expenses was an increase in restricted net position of \$256,007 for the year ended September 30, 2023 and a decrease of \$424,164 in restricted net position for the year ended September 30, 2022. Exclusive of these effects, the change in net position was (\$156,516) and \$146,349 for the years ended September 30, 2023 and 2022, respectively:

	Changes in Net Position					
	2023	2022				
Revenues:						
Program Revenues:						
Charges for services	\$ 1,020,159	\$ 753,515				
Total Program Revenues	1,020,159	753,515				
General Revenues:						
Municipal service taxing units	8,083,571	7,497,192				
Other general revenues	673	508				
Total General Revenues	8,084,244	7,497,700				
Total Revenues	9,104,403	8,251,215				
Expenses:						
Program Expenses:						
Transportation services	5,108,018	3,971,783				
General government	1,357,072	1,358,166				
Public safety	1,642,487	1,755,009				
Planning and development	897,335	595,744				
Total Program Expenses	9,004,912	7,680,702				
Changes in net position	99,491	570,513				
Net position, beginning of year	8,334,228	7,763,715				
Net position, end of year	\$ 8,433,719	\$ 8,334,228				

MANAGEMENT'S DISCUSSION AND ANALYSIS

#### **Financial Analysis of the General Fund**

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

The purpose of the District's governmental fund is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unrestricted fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The District's General Fund activities resulted in a \$1,232,720 increase in fund balance during fiscal 2023, as compared to a \$570,337 decrease in fund balance during fiscal 2022. The fiscal 2023 and 2022 fund balance was affected by a receipt of municipal service taxing unit revenue of approximately \$1.1M received after 60 days from the end of fiscal year 2022, which resulted in an increase in General Fund revenues from \$8,053,099 to \$10,207,612 in fiscal 2023 and an equivalent decrease in fiscal 2022. Without this effect of revenue recognition at the fund level, the 2023 fund balance increase would have been \$125,912 and the 2022 ending fund balance would have increased \$532,871. The revenue recognition timing for this receipt, which does not affect the Statement of Governmental Activities, is due to governmental fund accounting for revenue not collected within 60 days of year-end for the General Fund, as disclosed in the Basis of Accounting note on Page 13. General Fund expenditures increased from \$7,656,930 to \$8,974,892, with transportation services expenditures increasing \$1,066,866 and public safety expenditures decreasing \$112,199.

#### **General Fund Budgetary Highlights**

The original budget was not amended during the current fiscal year. A positive budget variance of \$2,657,475 was experienced for the General Fund as a whole, with the following highlights:

- \$1,146,078 positive variance in municipal service taxing units revenues
- \$353,606 positive variance in charges for services revenues
- \$778.518 positive variance in transportation services expenditures
- \$295,199 positive variance in general government expenditures
- \$293,865 positive variance in public safety expenditures

#### **Capital Asset Administration**

The District's capital assets as of September 30, 2023 amount to \$670,753, a net decrease of \$139,031 from 2022, after recording \$153,540 in fiscal 2023 depreciation/amortization expense. During fiscal 2023, the District invested \$16,224 in new office equipment, which includes one new server. The District also disposed of \$9,741 in office equipment, which includes one server and one computer.

## Capital Assets (Net of Accumulated Depreciation/Amortization)

	2023	2022		
Trolley replacement parts	\$ 74,507	\$ 74,507		
Trolley shelters	136,712	163,260		
Trolley markers	2,066	5,120		
Office furniture and equipment	42,676	41,501		
Right-to-use building lease	414,792	525,396		
Total	\$ 670,753	\$ 809,784		

MANAGEMENT'S DISCUSSION AND ANALYSIS

#### **Debt Administration**

At the end of the current fiscal year, the District had one outstanding loan payable of \$9,606, a decrease of \$8,266 from the prior year. The loan payable is related to the two District vehicles that were purchased in the fiscal year 2020.

Loans Payable						
	2023	2022				
\$	9,606	\$ 17,872				

#### **Leases and Other Commitments**

The District leases office space, for which a leased asset and liability is presented. Details can be found in Note 5 to the financial statements.

#### **Economic Factors and Conditions**

The District had a fiscal 2023 increase in pass sale revenue of 76.7% over prior year, due to increased ridership and interest in passes. Fare box revenue had a 1.7% decrease year over year. Overall, trolley ridership saw an increase of 26.8% over the prior year. In association with the increase in revenue activity, transportation expenditures increased 28.6%.

#### **Requests for Information**

This financial report is designed to provide a general overview of the District's finances for all those with an interest in such. Questions concerning any of the information should be addressed to the Executive Director, 7081 Grand National Drive, Suite 105, Orlando, FL 32819.



STATEMENT OF NET POSITION

**SEPTEMBER 30, 2023** 

ASSETS	•	7 404 440
Cash	\$	7,481,140
Accounts receivable (no allowance for doubtful accounts)		1,292,801
Prepaid items and other assets Capital Asets:		60,043
Trolley replacement inventory		74,507
Trolley shelter and marker infrastructure		1,053,275
Office furniture and equipment		150,202
Right-to-use building lease		636,000
Accumulated depreciation and amortization		(1,243,231)
· · · · · · · · · · · · · · · · · · ·		
Total Assets		9,504,737
LIABILITIES		
Current Liabilities:		
Accounts payable		540,676
Accrued liabilities		50,264
Loans payable, current		8,840
Lease liability, current		107,201
Unearned revenue		31,328
Total Current Liabilities		738,309
Noncurrent Liabilities:		
Loans payable, long-term		766
Lease liability, long-term		331,943
Total Noncurrent Liabilities		332,709
Total Liabilities		1,071,018
		.,,
NET POSITION		
Net investment in capital assets		222,003
Restricted for:		0.47 700
Public safety		917,780
International Drive Bus Service Taxing Unit		2,683,347
North International Drive Improvement Municipal Service Taxing Unit		132,212
Unrestricted		4,478,377
Total Net Position	\$	8,433,719

Program Expenses:		
Transportation services	\$	5,108,018
General government	Ψ	1,357,072
Public safety		1,642,487
Planning and development		897,335
Total Program Expenses		9,004,912
Program Revenues:		
Charges for services		1,020,159
Total Program Revenues		1,020,159
Net Program Expenses		(7,984,753)
General Revenues:		
Municipal service taxing units		8,083,571
Interest income		673
Total General Revenues		8,084,244
Change in net position		99,491
Net position, beginning of the year		8,334,228
Net position, end of the year	\$	8,433,719

BALANCE SHEET – GENERAL FUND

**SEPTEMBER 30, 2023** 

400570		
ASSETS Cash	\$	7,481,140
Accounts receivable (no allowance for doubtful accounts)	Ψ	1,292,801
Prepaid items and other assets		60,043
Total Assets	\$	8,833,984
LIABILITIES		
Accounts payable	\$	540,676
Accrued liabilities		50,264
Unearned revenues		31,328
Total Liabilities		622,268
DEFERRED INFLOWS OF RESOURCES		
Unavailable revenue		61,413
FUND BALANCE		
Nonspendable:		
Prepaid items and other assets		60,043
Spendable:		
Restricted for: Public safety		917,780
International Drive Bus Service Taxing Unit		2,683,347
North International Drive Improvement Municipal Service Taxing Unit		132,212
Unassigned		4,356,921
Total Fund Balance		8,150,303
Total Liabilities, Deferred Inflows, and Fund Balance	\$	8,833,984
Amounts reported in the statement of net position differ from amounts		
reported above as follows:		
Fund balance - General Fund	\$	8,150,303
Amounts to be collected under receivables that are not available		
to pay for the current period's expenditures and are reported		
as a deferred inflow of resources in the General Fund.		61,413
Capital assets used in governmental activities are not financial resources and, therefore, are not reported above.		670,753
· · · · · · · · · · · · · · · · · · ·		070,755
Loans payable are not due and payable in the current period and, therefore, are not reported in the funds.		(9,606)
Lease liabilities are not due and payable in the current period		
and, therefore, are not reported in the funds.		(439,144)
Net Position of Governmental Activities	\$	8,433,719

The accompanying notes to the financial statements are an integral part of these statements.

STATEMENT OF REVENUES, EJXPENDITURES, AND CHANGES IN FUND BALANCE – GENERAL FUND

Davis		
Revenues:  Municipal service taxing units	\$	9,215,433
Charges for services	Ψ	991,506
Interest income		673
Total Revenues		10,207,612
Expenditures:		
Current:		
Transportation services		4,993,182
General government		1,189,931
Public safety		1,641,915
Planning and development		907,786
Capital outlay		117,781
Debt Service:		100 011
Principal Interest		109,011 15,286
Total Expenditures		8,974,892
Change in fund balance		1,232,720
Fund balance, beginning of year		6,917,583
Fund balance, end of year	\$	8,150,303
Amounts reported for governmental activities in the statement of activities are different becau	ıse:	
Net change in fund balance-General Fund	\$	1,232,720
Receivables uncollected within 60 days of year-end are unavailable to pay for current period expenditures and are reported as a deferred inflow of resources in the General Fund. At the prior year-end there was unavailable revenue of \$1,164,622, which was all	Ψ	1,202,120
collected in fiscal 2023. At the current year-end there was unavailable revenue of \$61,413. This is the net change in unavailable revenue.		(1,103,209)
Repayment of long-term debt principal is an expenditure in governmental funds, but repayment reduces long-term liabilities in the statement of net position. This is the amount of debt repayment during the current period.		109,011
The statement of activities reflects only the gain/loss on the sale of assets, whereas the governmental funds include all proceeds from these sales. Thus, the change in net position differs from the change in fund balances by the carrying value of assets sold.		(1,715)
Governmental funds report all capital outlay as expenditures. In the Statement of Activities, the costs of capitalized assets are allocated over asset estimated useful life and reported as depreciation or amortization expense. This is the amount by which depreciation or amortization exceeded capitalized capital outlays.		(137,316)
Change in net position of governmental activities	\$	
Change in het position of governmental activities	φ	99,491

NOTES TO THE FINANCIAL STATEMENTS

**SEPTEMBER 30. 2023** 

#### Note 1—Summary of significant accounting policies

International Drive Master Transit and Improvement District d/b/a International Drive Business Improvement District (the "District") is an independent special district created pursuant to Article VII of the Florida constitution and Section 125.01(5) of the Florida Statutes through ordinances passed by Orange County, Florida and the City of Orlando, Florida. It was created by Orange County Ordinance 92-37 dated November 10, 1992. Its primary activity is the administration of transportation and capital planning projects along certain segments of International Drive.

The District is funded primarily by ad valorem tax revenues collected and remitted by the Orange County Florida Tax Collector. The ad valorem taxes are assessed through three Municipal Service Taxing Units, described below, created in the International Drive area through ordinances by Orange County, Florida and the City of Orlando, Florida:

Master Transit Improvement District Taxing Unit, which may levy up to 0.3 mill per year; of this levy, 0.1 mill is used for general administration and operations of the District and 0.2 mill is used for funding public safety programs.

International Drive Bus Service Taxing Unit, which may levy up to 1.0 mill per year, is used to provide public transit services in the International Drive area.

North International Drive Improvement Municipal Service Taxing Unit, which may levy up to 0.2 mill per year, is used to improve and beautify portions of the International Drive area.

Each municipal service taxing unit described above may use funding for the purpose of funding other facilities and services for the benefit of its stakeholders and taxpayers.

The accounting policies of the District conform to accounting principles generally accepted in the United States of America as applicable to independent special districts. The following is a summary of the more significant policies:

Reporting Entity – The District is a legally separate entity with no component units. However, two of its three governing board members are members from Orange County Board of County Commissioners and one member is from the City of Orlando; three of the five members of the District's Advisory Board are appointed by Orange County Board of County Commissioners and two are appointed by the City of Orlando. A major portion of the District's funding is derived from Orange County Municipal Service Taxing Units. Therefore, the District, for financial reporting purposes, is considered a component unit of Orange County, Florida. The financial statements of the District are included in Orange County, Florida's annual comprehensive financial report under a discrete presentation format.

Basis of Accounting – Government fund financial statements are organized for reporting purposes on the basis of a General Fund, the District's major fund, which accounts for all activities of the District and is accounted for using the modified accrual basis of accounting. Revenues are recognized when they become measurable and available as net current assets. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period. The District considers all revenues available if collected within 60 days after year-end. Expenditures are recognized when the related fund liability is incurred.

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2023

#### Note 1—Summary of significant accounting policies (continued)

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Restricted Net Position – Assets restricted by an agreement with Orange County for specific purposes, net of related liabilities, are identified as restricted fund balance on the balance sheet and restricted net position on the statement of net position. When both restricted and unrestricted resources are available for use, the District's policy is to use restricted resources first, then unrestricted resources as they are needed.

Capital Assets – The District defines capital assets as assets with an initial, individual cost of \$5,000 or more and an estimated useful life of two years or more. Such assets are recorded at cost in the government-wide financial statements. The District does not have donated capital assets.

Infrastructure capital assets (such as bus stop markers and shelters and other assets that are immovable and of value only to the District) have been capitalized and depreciated or amortized in the same manner as other capital assets.

Capital assets are depreciated or amortized using the straight-line method over estimated lives ranging from 3 to 15 years. Accumulated depreciation or amortization has been recorded based on estimated depreciation or amortization since the date each capital asset was available for service.

Deferred Inflows of Resources – The balance sheet reports a separate section of deferred inflows of resources, which represents an acquisition of net assets that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The General Fund balance sheet reports amounts not collected within 60 days after year end as unavailable revenue.

Budget – On or before September 30 of each year, the District's Advisory and Governing Board adopts an annual budget sufficient to support the anticipated work program for the year. The budget includes revenues from all sources, including contracts, fees, and other fund sources legitimately available to the District. The District's Advisory and Governing Board can legally amend the budget to the extent deemed necessary, provided the budget remains in balance at the fund level. District management other than the Advisory and Governing Board cannot amend or transfer appropriations.

*Use of Estimates* – The preparation of the financial statements requires management to make use of estimates that affect reported amounts. Actual results could differ from those estimates.

#### Note 2—Cash and cash equivalents and investments

The District's cash consists of demand deposits of \$7,481,140 at September 30, 2023.

The District's investment policy allows for investments in Local Governmental Surplus Funds Investment Pool, Securities and Exchange Commission registered money market funds, savings accounts, certificates of deposit, repurchase agreements, and direct obligations of the United States government or its agencies and instrumentalities. The District's investment policy also limits the maturity of all purchased securities to no more than one year.

NOTES TO THE FINANCIAL STATEMENTS

**SEPTEMBER 30, 2023** 

#### Note 3—Changes in capital assets

The following is a summary of changes in capital assets during the year ended September 30, 2023:

Governmental Activities		Balance October 1, 2022		Additions		Deletions		Balance September 30, 2023	
Capital assets not depreciated:				,					
Trolley replacement parts	\$	74,507	\$		\$		\$	74,507	
Total capital assets not being depreciated		74,507						74,507	
Capital assets being depreciated/amortized:									
Office furniture and equipment		143,719		16,224		(9,741)		150,202	
Trolley shelters		784,479		-		-		784,479	
Trolley markers		268,796		-		-		268,796	
Right-to-use building lease		636,000		_				636,000	
Total capital assets being depreciated/amortized		1,832,994		16,224		(9,741)		1,839,477	
Less accumulated depreciation/amortization for:									
Office furniture and equipment		102,217		13,335		(8,026)		107,526	
Trolley shelters		621,219		26,548		-		647,767	
Trolley markers		263,677		3,053		-		266,730	
Right-to-use building lease		110,604		110,604				221,208	
Total accumulated depreciation/amortization		1,097,717		153,540		(8,026)		1,243,231	
Governmental activities capital assets	\$	809,784	\$	(137,316)	\$	(1,715)	\$	670,753	

Depreciation/amortization expense amounted to \$153,540 during fiscal 2023. Of this amount, \$29,601 is included in transportation services expense and \$123,939 is included in general government expense on the statement of activities.

#### Note 4—Loan payable

On November 4, 2019, the District entered into a loan agreement with Ford Credit for the purchase of two new vehicles, which serve as collateral for the respective loans. The term of the loan is 60 months at an interest rate of 6.75%. Monthly payments are \$768 in total.

Loan payable activity during the fiscal year ending September 30, 2023 was as follows:

#### Loan Payable September 30, 2023

 Beginning Balance	 Additions		De	eletions	Ending Balance		Amount Due Within One Year	
\$ 17,872	\$	_	\$	(8,266)	\$	9,606	\$	8,840

NOTES TO THE FINANCIAL STATEMENTS

**SEPTEMBER 30. 2023** 

#### Note 4—Loan payable (continued)

Following is a schedule of loan payable commitments as of September 30, 2023:

Fiscal Year	F	Principal	In	terest	 Total
2024	\$	8,840		378	\$ 9,218
2025		766		4	 770
	\$	9,606	\$	382	\$ 9,988

#### Note 5—Lease

The District is obligated under a lease agreement for an office space expiring July 31, 2027, the present value of which was recorded as a right-to-use asset and a lease liability of \$636,000 at October 1, 2021. Accumulated amortization of \$221,208 on the right-to-use asset resulted in a net book value of \$414,792 at September 30 2023. The total payments under this lease were \$100,745 during the year ended September 30, 2023, which are included as part of debt service payments on the Statement of Revenues, Expenditures, and Changes in Fund Balance.

Lease liability activity during the fiscal year ending September 30, 2023 was as follows:

#### Lease Liability September 30, 2023

Beginning						Ending	Amount Due Within		
Balance		A	dditions	<u>C</u>	eletions	Balance		One Year	
\$	539,889	\$		 \$	(100,745)	\$ 439,144	\$	107,201	

This is the schedule of lease liability activity in future years:

Fiscal Year		rincipal	lı	nterest	Total		
2024	\$	107,201	\$	11,327	\$	118,528	
2025		113,938		8,130		122,068	
2026		121,029		4,733		125,762	
2027		96,976		1,192		98,168	
	\$	439,144	\$	25,382	\$	464,526	

#### Note 6—Risk management

The District is exposed to various risks of loss related to tort; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the District purchases commercial insurance.

The District did not reduce insurance coverages during the year ended September 30, 2023. No settlements have exceeded coverage levels in place during the last three fiscal years.

All health insurance claims are covered by Orange County, Florida's Self-Insurance Fund, a risk management pool to which risk is transferred in exchange for annual premium payments.

NOTES TO THE FINANCIAL STATEMENTS

**SEPTEMBER 30. 2023** 

#### Note 7—Commitments and contingencies

Trolley Transportation Service – The District has an agreement to pay the Mears Transportation Group through November 6, 2026 for trolley transportation service within the bus service area of International Drive. The agreement provides for hourly rates that increase or decrease by 85% of the annual percentage change in the Consumer Price Index on November 6<sup>th</sup> of each year. In addition, the hourly rates are subject to periodic fuel price adjustments not to exceed 4.75%.

Law Enforcement Services – The District has an agreement to pay the Orange County Sheriff's Office through September 30, 2023 for the TOPS Program. This program provides law enforcement services in the portion of the District that lies within the unincorporated area of Orange County. The agreement is amended and extended on an annual basis. For fiscal year 2024, the annual fee is \$1,486,373.

District Engagement Officer Program Services ("DEO Program") – The District suspended the agreement to pay the Orange County Sheriff's Office through September 30, 2023 for the DEO Program after the first quarter of the fiscal year. This program provided enhanced services, including, but not limited to, enhancing visibility and serving as an additional resource for visitors and residents, in the portion of the District that lies within the unincorporated area of Orange County.

#### Note 8—Governmental fund balances

Fund balance for the District is reported in classifications that comprise a hierarchy based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts of the fund can be spent. Fund balances are classified either as nonspendable or as spendable. Spendable fund balances are further classified in a hierarchy based on the extent to which there are external and internal constraints on the spending of these fund balances. These classifications are described as follows:

*Nonspendable* fund balances include amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. As of September 30, 2023, the District had a nonspendable fund balance of \$60,043 related to prepaid items and other assets which are not expected to be converted to cash.

Spendable fund balances are classified based on a hierarchy of the District's ability to control the spending of these fund balances.

Restricted fund balances are fund balance amounts that are constrained for specific purposes by external parties, such as creditors, grantors, or contributors; constitutional provisions; or enabling legislation. As of September 30, 2023, the District had restricted fund balances as summarized below:

Total restricted fund balances	\$ 3,733,339
Municipal Service Taxing Unit	132,212
North International Drive Improvement	
International Drive Bus Service Taxing Unit	2,683,347
Public safety	\$ 917,780

Committed fund balances are fund balances constrained for specific purposes by formal action of the District's highest level of decision making authority. Committed fund balances are reported pursuant to resolutions approved by the Governing Board and can only be modified or rescinded through resolutions approved by the Governing Board. As of September 30, 2023, the District had no committed fund balances.

NOTES TO THE FINANCIAL STATEMENTS

**SEPTEMBER 30. 2023** 

#### Note 8—Governmental fund balances (continued)

These classifications are described as follows (continued):

Assigned fund balances are fund balances intended to be used for specific purposes, but which are neither restricted nor committed. As of September 30, 2023, the District had no assigned fund balances.

*Unassigned* fund balances represent the residual positive fund balance within the General Fund, which has not been assigned to other funds and has not been restricted, committed, or assigned. As of September 30, 2023, the District's unassigned fund balance was \$4,356,921.

For purposes of fund balance classification, the District considers restricted funds to have been spent first when both restricted and unrestricted fund balance is available, followed in order by committed, assigned and unassigned amounts, as applicable.



SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND

	Bud	lget		Actual	Variance with Final Budget Positive (Negative)		
_	Original		Final				
Revenues:							
Municipal service taxing units	\$ 8,069,355	\$	8,069,355	\$ 9,215,433	\$	1,146,078	
Charges for services	637,900		637,900	991,506		353,606	
Interest income	 600		600	 673		73	
Total Revenues	8,707,855		8,707,855	 10,207,612		1,499,757	
Expenditures:							
Current:							
Transportation services	5,771,700		5,771,700	4,993,182		778,518	
General government	1,485,130		1,485,130	1,189,931		295,199	
Public safety	1,935,780		1,935,780	1,641,915		293,865	
Planning and development	835,000		835,000	907,786		(72,786)	
Capital outlay	105,000		105,000	117,781		(12,781)	
Debt service				124,297		(124,297)	
Total Expenditures	 10,132,610		10,132,610	8,974,892		1,157,718	
Change in fund balance	(1,424,755)		(1,424,755)	1,232,720		2,657,475	
Fund balance, beginning of year	6,917,583		6,917,583	6,917,583			
Fund balance, end of year	\$ 5,492,828	\$	5,492,828	\$ 8,150,303	\$	2,657,475	



SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – MUNICIPAL SERVICE TAXING UNITS

	Master T	ransit Improvemei Taxing Unit	nt District	International Drive Bus Service Taxing Unit						
	Budget	Actual	Variance- Positive (Negative)	Budget	Actual	Variance- Positive (Negative)				
Revenues:										
Municipal service taxing units	\$ 2,545,725	\$ 2,832,643	\$ 286,918	\$ 5,315,537	\$ 6,112,779	\$ 797,242				
Charges for services	-	224	224	637,900	991,282	353,382				
Interest income	240	301	61	300	354	54				
Total Revenues	2,545,965	2,833,168	287,203	5,953,737	7,104,415	1,150,678				
Expenditures:										
Current:										
Transportation services	-	-	-	5,771,700	4,993,182	778,518				
General government	719,420	583,921	135,499	596,770	450,787	145,983				
Public safety	1,935,780	1,641,915	293,865	-	-	-				
Planning and development	118,000	141,973	(23,973)	702,000	755,363	(53,363)				
Capital outlay	15,000	32,546	(17,546)	90,000	85,235	4,765				
Debt service		124,297	(124,297)							
Total Expenditures	2,788,200	2,524,652	263,548	7,160,470	6,284,567	875,903				
Changes in fund balances	(242,235)	308,516	550,751	(1,206,733)	819,848	2,026,581				
Fund balance, beginning of year	167,046	167,046		6,722,682	6,722,682					
Fund balance, end of year	\$ (75,189)	\$ 475,562	\$ 550,751	\$ 5,515,949	\$ 7,542,530	\$ 2,026,581				

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – MUNICIPAL SERVICE TAXING UNITS (CONTINUED)

				nal Drive Imp			Totals						
	E	Budget	cipal Service Taxin  Actual		Variance- Positive (Negative)		Budget		Actual		Variance- Positive (Negative)		
Revenues:						_							
Municipal service taxing units	\$	208,093	\$	270,011	\$	61,918	\$	8,069,355	\$	9,215,433	\$	1,146,078	
Charges for services		-		-		-		637,900		991,506		353,606	
Interest income		60		18_		(42)		600		673		73	
Total Revenues		208,153		270,029		61,876 8,707,855 10,207,67		10,207,612	1,499,757				
Expenditures:													
Current:													
Transportation services		-		-		_		5,771,700		4,993,182		778,518	
General government		168,940		155,223		13,717		1,485,130		1,189,931		295,199	
Public safety		-		-		-		1,935,780		1,641,915		293,865	
Planning and development		15,000		10,450		4,550		835,000		907,786		(72,786)	
Capital outlay		-		-		-		105,000		117,781		(12,781)	
Debt service				-		-				124,297		(124,297)	
Total Expenditures		183,940		165,673		18,267		10,132,610		8,974,892		1,157,718	
Changes in fund balances		24,213		104,356		80,143		(1,424,755)		1,232,720		2,657,475	
Fund balance, beginning of year		27,856		27,856		<u>-</u>		6,917,583		6,917,583			
Fund balance, end of year	\$	52,069	\$	132,212	\$	80,143	\$	5,492,828	\$	8,150,303	\$	2,657,475	





# Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Advisory and Governing Board International Drive Master Transit and Improvement District d/b/a International Drive Business Improvement District Orlando, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the General Fund of International Drive Master Transit and Improvement District d/b/a International Drive Business Improvement District (the "District"), a component unit of Orange County, Florida, as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated February 13, 2024.

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting ("internal control") as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

cbh.com 22

#### **Purpose of this Report**

Cherry Bekaset LLP

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Orlando, Florida

February 13, 2024



#### **Independent Auditor's Management Letter**

To the Advisory and Governing Board International Drive Master Transit and Improvement District d/b/a International Drive Business Improvement District Orlando, Florida

#### **Report of the Financial Statements**

We have audited the financial statements of the governmental activities and the General Fund of International Drive Master Transit and Improvement District d/b/a International Drive Business Improvement District (the "District"), as of and for the year ended September 30, 2023, and have issued our report thereon dated February 13, 2024.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

#### Other Reporting Requirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Report of Independent Accountant on Compliance with Local Government Investment Policies. Disclosures in those reports, which are dated February 13, 2024, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No findings or recommendations were made in the preceding annual financial audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. Such disclosure is included in the notes to the financial statements. There were no component units related to the entity.

#### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, the results of our tests did not indicate the District met any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the District. It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

cbh.com 24

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Specific Information**

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the District provided the following information (unaudited):

- a. The total number of District employees compensated in the last pay period of the District's fiscal year as 11
- b. The total number of independent contractors to whom nonemployee compensation was paid in the last month of the District's fiscal year as 8.
- c. All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency as \$736,368.
- d. All compensation earned or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency as \$132,655.
- e. Each construction project with a total cost of at least \$65,000 approved by the District that is scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such project, as zero.
- A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the District amends a final adopted budget under Section 159.016(6), Florida Statutes, as zero. There were no budget amendments during the fiscal year.

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)7, Rules of the Auditor General, the District provided the following information (unaudited):

- a. The mileage rate or rates imposed by the District as 0.2334 mill within the District MSTU, 0.7523 mills within the Bus Service MSTU and 0.1601 mill within the North I-Drive MSTU.
- b. The total amount of ad valorem taxes collected by or on behalf of the District was \$8,083,571.
- c. The total amount of outstanding bonds issued by the District and the terms of such bonds as zero.

#### Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### Purpose of this Letter

Cherry Bekaert LLP

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550. Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida

February 13, 2024



### Report of Independent Accountant on Compliance with Local Government Investment Policies

To the Advisory and Governing Board International Drive Master Transit and Improvement District d/b/a International Drive Business Improvement District Orlando, Florida

We have examined International Drive Master Transit and Improvement District d/b/a International Drive Business Improvement District's (the "District") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2023. Management of the District is responsible for the District's compliance with the specified requirements. Our responsibility is to express an opinion on the District's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the District complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the District complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the District's compliance with the specified requirements.

The purpose of this report is to comply with the audit requirements of Section 218.415, Florida Statutes, and Rules of the Auditor General.

In our opinion, the District complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2023.

Orlando, Florida February 13, 2024

Cherry Bekaert LLP

cbh.com 26